

CITY OF WARWICK, RHODE ISLAND POLICE II PENSION FUND
ACTUARIAL VALUATION AS OF
JULY 1, 2011

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## I. Purpose and Summary

This report presents the results of our July 1, 2011 actuarial valuation of the City of Warwick, Rhode Island Police II Pension Fund. The valuation was performed at the request of the City of Warwick for purposes of determining the employer and member contribution rates for the City's fiscal years beginning July 1, 2012 and July 1, 2013.

The total contribution level for the 2012-2013 and 2013-2014 fiscal years is 39.89% of covered earnings as compared to 32.22% of covered earnings determined by the previous valuation. In accordance with the City's ordinances, two-thirds of the cost (or 26.59% of earnings) will be met by the City, with the remaining one-third (or 13.30%) contributed by covered active members.

The development of the valuation results is shown in Tables 1 through 7 and is described in more detail on the following pages.

## II. Membership Data

The City furnished data for active and retired members as of December 31, 2010. The data was projected to July 1, 2011 for valuation purposes reflecting anticipated age, salary and benefit increases, but assuming no changes in the number of members. Although we did not audit this data, we did review it for reasonableness and consistency with the data collected for the previous valuation (prepared as of July 1, 2009). Table 4 provides a distribution by age and service for active members. There was no inactive, nonretired member entitled to a future retirement benefit or a future refund.

#### III. Plan Provisions

A summary of the principal plan provisions recognized for purposes of the valuation is provided in Table 7. This plan covers members of the police department appointed on or after February 1, 1971. There were no material changes in plan provisions since the prior valuation for members currently in the plan. There were changes adopted for members who begin service after July 1, 2012, and those changes are described in Table 7.

#### IV. Assets

The City of Warwick furnished audited financial statements for the fiscal years ending June 30, 2010 and 2011. Tables 3a, 3b, and 3c provide information about the composition of plan assets and the development of valuation assets.

The asset value used in the determination of the annual contribution level is set equal to the market value of assets, adjusted to phase in the difference between actual and expected investment return over five years, at 20% per year. As shown in Table 3c, the market value of assets on June 30, 2011 was \$142,030,000 while the valuation assets were \$140,644,601, or 99.0% of the market value.

As shown in Table 3b, the dollar-weighted rates of return on the market value of assets for FY 2010 and FY 2011 were 14.16% and 22.24%, respectively. These returns are net of all investment and administrative expenses.

# V. Actuarial Methods and Assumptions

There were several changes to the assumptions and methods since the last actuarial valuation. Assumptions such as the annual investment return, mortality tables, payroll growth rate, and salary increase rates were modified based on an experience study presented in April 2011 and adopted by the Board for the Rhode Island Municipal Employees' Retirement System (MERS). Most significantly, the investment return assumption was decreased from 8.25% to 7.50%, and the mortality assumption was modified for continual future increases in life expectancy. We believe the assumptions are internally consistent and are reasonable, based on the actual experience of the City of Warwick, Rhode Island Police II Pension Fund.

The results of the actuarial valuation are dependent on the actuarial assumptions used. Actual results can and almost certainly will differ, as actual experience deviates from the assumptions. Even seemingly minor changes in the assumptions can materially change the liabilities, calculated contribution rates and funding periods.

## VI. Funding Policy

The plan is funded on an actuarially determined basis in accordance with Section 52-85 of the City's pension ordinances. Actuarial valuations are performed every two years for the purpose of determining the appropriate annual contribution level as a percentage of covered payrolls. The annual cost level determined as of July 1, 2011, when expressed as a percentage of payroll, is the contribution level required for the two following fiscal years (2012-2013 and 2013-2014). Changes in the rate of City and employee contributions go into effect on the July 1 following the valuation (July 1, 2012 for the contribution rate determined by this valuation).

The annual contribution level consists of the normal cost with interest plus a 20-year amortization of the unfunded actuarial accrued liability as of July 1, 1989 plus 30-year amortizations (25 years for valuations prior to July 1, 2003) of changes in the unfunded actuarial accrued liability attributable to plan amendments, changes in actuarial methods or assumptions, and actuarial experience gains and losses. The amortization provides payments that increase annually with the assumed rate of increase in base pay (3.75%). As shown on Table 2, there were two new amortization bases added in this valuation, one related to the experience loss and one related to the assumptions change.

#### VII. GASB 27

The contributions determined by this valuation were determined in accordance with the requirements of Statement No. 27 of the Governmental Accounting Standards Board. That statement requires that governmental plans determine an Annual Required Contribution (ARC) using an amortization period not in excess of 30 years. The plan's contribution, determined in accordance with city ordinances, does not comply with this requirement. The amortization payment, determined using separate 20, 25 or 30 year periods for each base established historically, is never expected to amortize the entire unfunded actuarial accrued liability. In other words, the equivalent single amortization period is never. The ARC as computed using a 30-year amortization period as required by GASB 27 is 43.60% for 2012-2013 and 2013-2014.

The plan's funded ratio—the actuarial value of assets divided by the actuarial accrued liability, is 86.5%, compared to 98.3% in the preceding valuation. The actuarial assumptions and methods used in this report comply with the parameters for disclosure that appear in GASB 27.

## VIII. Analysis of Changes

The plan experienced an actuarial loss of \$8,096,261 over the last two years, principally due to the loss on the actuarial value of assets. In addition, the changes of Actuarial Assumptions added \$10,693,452 to the unfunded actuarial accrued liability, as well as increasing the normal cost.

The following shows a reconciliation of the contribution rate from the prior valuation to the new rate set by this valuation.

Contribution rate set by prior valuation	32.22%
Demographic and payroll changes	(3.46)
Actuarial assumption changes	3.78
Asset loss	<u>7.35</u>
Contribution rate set by current valuation	39.89%

## **VIII.** Future Expectations

Most of the losses from FY2009 have been recognized by this valuation, as such, we would expect the contribution amounts to stay rather consistent going forward. Also, with the lower tier of benefits beginning for members hired after July 1, 2012, the contribution rates should decrease over time as current members who retire or terminate are replaced by members in a lower benefit structure.

The undersigned are available to answer any questions in connection with this valuation of the plan or the information presented in this report.

Sincerely,

Joseph P. Newton, FSA, EA, MAAA

Senior Consultant

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# TABLES

# **Valuation Results**

				July 1, 2011		July 1, 2009
A.	Me	mbership Data				
	1.	Active members  a. Number  b. Expected covered payroll		158		177
		for fiscal year beginning on valuation date c. Average pay d. Average attained age	\$ \$	11,082,010 70,139 40.3	\$ \$	13,099,942 74,011 40.4
		e. Average past service		13.7		13.9
	2.	<ul><li>Retired members and beneficiaries</li><li>a. Number</li><li>b. Average benefit</li><li>c. Average attained age</li></ul>	\$	143 44,223 55.1	\$	116 40,674 53.9
	3.	Inactive members a. Number b. Refund	\$	- -	\$	- -
B.	Lia	bilities				
	1.	<ul><li>Actuarial accrued liability</li><li>a. Active members</li><li>b. Retired members and beneficiaries</li><li>c. Inactive members</li></ul>	\$	56,341,731 106,222,055	\$	64,436,991 75,117,367
		d. Total	\$	162,563,786	\$	139,554,358
	2.	Valuation assets	\$	140,644,601	\$	137,152,325
	3.	Unfunded actuarial accrued liability [(1)(d)-(2)]	\$	21,919,185	\$	2,402,033
C.	Det	ermination of City Contribution				
	1.	Normal cost	\$	3,551,414	\$	4,369,198
	2.	Amortization charges	\$	868,840	\$	(148,759)
	3.	Total annual contribution	\$	4,420,254	\$	4,220,439
	4.	Annual contribution as a percentage of covered payroll [(3) / A(1)(b)]		39.89%		32.22%
	5.	Annual City contribution as a percentage of payroll [2/3 x (4)]		26.59%		21.48%
	6.	Member contribution rate [(4) - (5)]		13.30%		10.74%



# **Summary of Amortization Bases**

Date Established	Purpose	Initial Amount	Remaining Balance as of July 1, 2011	2011 - 2012 Amortization Payment *	Years Remaining as of July 1, 2011
7/89	Initial Unfunded	\$ (2,021,664)	\$ -	\$ -	0
7/89	Plan Change	1,891,917	848,026	303,550	3
7/91	Experience Loss	1,831,972	1,165,829	259,216	5
7/91	Assumption Change	2,599,630	1,654,348	367,836	5
7/93	Experience Loss	248,407	194,295	31,933	7
7/93	Method Change	(2,434,378)	(1,904,082)	(312,938)	7
7/93	Assumption Change	(297,895)	(233,003)	(38,294)	7
7/95	Experience Gain	(3,046,439)	(2,690,583)	(355,767)	9
7/95	Assumption Change	2,362,384	2,086,434	275,883	9
7/97	Experience Gain	(8,476,625)	(8,165,794)	(913,435)	11
7/97	Assumption Change	240,297	231,488	25,895	11
7/99	Experience Gain	(8,298,032)	(8,434,845)	(825,153)	13
7/99	Assumption Change	(2,606,625)	(3,015,467)	(294,993)	13
7/01	Method Change	(7,173,464)	(7,515,511)	(658,288)	15
7/01	Experience Loss	5,126,762	5,371,216	470,468	15
7/03	Plan Change	1,462,240	1,665,709	111,130	22
7/03	Method Change	(9,282,594)	(10,574,240)	(705,474)	22
7/03	Experience Loss	17,677,408	20,137,164	1,343,477	22
7/05	Experience Loss	8,322,090	9,257,326	583,813	24
7/07	Experience Gain	(4,356,104)	(4,701,065)	(282,092)	26
7/09	Experience Loss	7,444,992	7,752,227	445,071	28
7/11	Experience Loss	8,096,261	8,096,261	446,832	30
7/11	Assumption Change	10,693,452	10,693,452	590,170	30
	Total		\$ 21,919,185	\$ 868,840	

 $<sup>^{\</sup>ast}$  Assuming payment made at the middle of the year.

# Asset Information Composition of Fund as of June 29, 2011

		Market Value	Percentage of Total
1.	Cash and equivalents	\$ 652,353	0.5%
2.	Equities, including index funds	80,576,722	56.7%
3.	Fixed income investments	60,983,737	42.9%
4.	Receivables less payables	(182,812)	-0.1%
5.	Total	\$142,030,000	100.0%

# Asset Information Asset Reconciliation and Expected Returns

	FY 2008	FY 2009	FY 2010	FY 2011
1. Beginning of year market value	135,180,281	127,600,249	105,801,459	118,078,696
2. Contributions				
a. City	2,285,974	2,369,750	2,062,481	2,651,567
b. Member	1,142,987	1,184,875	1,031,241	1,325,783
c. Total	3,428,961	3,554,625	3,093,722	3,977,350
3. Benefits paid	(4,381,844)	(4,703,356)	(5,614,580)	(6,051,927)
4. Net return	(6,627,149)	(20,650,059)	14,798,095	26,025,881
5. End of year market value	127,600,249	105,801,459	118,078,696	142,030,000
6. Net market return	-4.92%	-16.26%	14.16%	22.24%
7. Expected market value				
a. Beginning of year	135,180,281	127,600,249	105,801,459	118,078,696
b. Net cash flow	(952,883)	(1,148,731)	(2,520,858)	(2,074,577)
c. Earnings assumption	8.00%	8.00%	8.00%	8.00%
d. Expected earnings	10,776,307	10,162,071	8,363,282	9,363,313
e. Excess/(shortfall)	(17,403,456)	(30,812,130)	6,434,813	16,662,568

# Asset Information Development of Valuation Assets

1. Market value as of June 29, 2011

\$ 142,030,000

2. Adjustment for investment gain/(loss) to be recognized:

	Period	(	Investment Gain/(Loss) ifferent than Expected	Gain/(Loss) Not Yet Recognized	I	Adjustment
	06/30/10-06/29/11	\$	16,662,568	80%	\$	13,330,054
	06/30/09-06/29/10		6,434,813	60%		3,860,888
	06/30/08-06/29/09		(30,812,130)	40%		(12,324,852)
	06/30/07-06/29/08		(17,403,456)	20%		(3,480,691)
	Total				\$	1,385,399
3.	Valuation assets [(1) - (2)]				\$	140,644,601
4.	Actuarial value as a percentage	ge of	market			99.0%

# Distribution of Active Members by Age and by Years of Service (Police II) As of June 30, 2011

Years of Credited Service

						1 cars o	Ciculicu	DCI VICC					
	0	1	2	3	4	5-9	10-14	15-19	20-24	25-29	30-34	35 & Over	Total
Attained	Count &												
Age	Avg. Comp.												
Under 25	2	0	0	0	0	0	0	0	0	0	0	0	2
	\$44,651	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$44,651
25-29	2	3	0	1	1	2	0	0	0	0	0	0	9
	\$44,651	\$39,385	\$0	\$56,329	\$10,570	\$63,006	\$0	\$0	\$0	\$0	\$0	\$0	\$44,485
30-34	0	1	1	0	1	17	2	0	0	0	0	0	22
	\$0	\$39,967	\$48,057	\$0	\$59,460	\$67,132	\$76,478	\$0	\$0	\$0	\$0	\$0	\$65,531
35-39	0	0	0	1	1	15	23	3	0	0	0	0	43
	\$0	\$0	\$0	\$56,329	\$63,006	\$67,630	\$70,155	\$75,761	\$0	\$0	\$0	\$0	\$69,177
40-44	0	0	0	0	0	6	11	18	4	1	0	0	40
	\$0	\$0	\$0	\$0	\$0	\$58,298	\$70,940	\$78,746	\$77,453	\$98,124	\$0	\$0	\$73,887
45-49	0	0	0	0	1	0	5	7	9	6	0	0	28
	\$0	\$0	\$0	\$0	\$63,029	\$0	\$75,059	\$74,918	\$67,903	\$81,316	\$0	\$0	\$73,635
50-54	0	0	0	0	0	0	0	0	6	4	1	0	11
	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$76,055	\$72,955	\$81,863	\$0	\$75,456
55-59	0	0	0	0	0	0	0	0	0	2	0	0	2
	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$103,826	\$0	\$0	\$103,826
60-64	0	0	0	0	0	0	1	0	0	0	0	0	1
	\$0	\$0	\$0	\$0	\$0	\$0	\$121,094	\$0	\$0	\$0	\$0	\$0	\$121,094
65 & Over	0	0	0	0	0	0	0	0	0	0	0	0	0
	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Total	4	4	1	2	4	40	42	28	19	13	1	0	158
	\$44,651	\$39,530	\$48,057	\$56,329	\$49,016	\$65,787	\$72,458	\$77,469	\$72,488	\$83,499	\$81,863	\$0	\$70,139

# **History of Investment Return Rates**

Year Ending	
June 30 of	Market
(1)	(2)
2000	17.19%
2001	-13.52%
2002	-3.93%
2003	5.22%
2004	15.04%
2005	9.49%
2006	8.73%
2007	15.65%
2008	-4.92%
2009	-16.26%
2010	14.16%
2011	22.24%
Average Returns:	
Last 5 Years	5.14%
Last 10 Years	5.93%



# **Actuarial Methods and Assumptions**

#### **Actuarial Cost Method:**

Entry Age Normal actuarial cost method: Under this method, the normal cost is the amount calculated as the level percentage of pay necessary to fully fund each active member's prospective benefit from entry age to retirement age. The total actuarial accrued liability, which is re-determined for each individual member as of each valuation date, represents the theoretical accumulation of all prior years' normal costs for the active members as if the present plan had always been in effect, plus the liability for any retirees or beneficiaries. The unfunded actuarial accrued liability represents the excess of the total actuarial accrued liability over the valuation assets.

#### **Asset Valuation Method:**

Assets used for the purpose of determining the contribution are equal to the fair market value of assets, adjusted to recognize the difference between actual investment return and expected return over a five year period at 20% per year. Actual return is net of administrative and investment expenses. Expected return is determined based on the assumed investment return rate and the market value of assets, adjusted for contributions received and benefits and refunds paid during the year.

## **Actuarial Assumptions:**

1. Interest

7.50% per year, net of investment and administrative expenses.

2. Salary Increases

The sum of (i) a 4.25% wage inflation assumption (composed of a 2.75% price inflation assumption and a 1.50% additional general increase), and (ii) a service-related component as shown below:

	Police/Fire Employees					
Years of Service	Service-Related Component	Total Increase				
0	10.00%	14.25%				
1	9.00	13.25				
2	6.00	10.25				
3	3.00	7.25				
4	2.50	6.75				
5	2.00	6.25				
6	0.50	4.75				
7	0.50	4.75				
8	0.25	4.50				
9	0.25	4.50				
10 or more	0.00	4.25				

Salary increases are assumed to occur once a year, on July 1. Therefore the pay used for the period year following the valuation date is equal to the reported pay for the prior year, increased by the salary increase assumption. For employees with less than one year of service, the reported rate of pay is used rather than the fiscal year salary paid.

## 3. Mortality

- A. Pre-retirement mortality (combined ordinary and duty):
  - a. Male employees: 115% of the RP-2000 Combined Healthy for Males with White Collar adjustments, projected with Scale AA.
  - b. Female employees: 95% of the RP-2000 Combined Healthy for Females with White Collar adjustments, projected with Scale AA.
  - c. Disabled males 60% of the PBGC Table Va for disabled males eligible for Social Security disability benefits.
  - d. Disabled females 60% of the PBGC Table VIa for disabled females eligible for Social Security disability benefits.
- B. Pre-retirement mortality (combined ordinary and duty):
  - a. Male employees: 75% of RP-2000 Combined Healthy for Males with White Collar adjustments.
  - b. Female employees: 75% of RP-2000 Combined Healthy for Females with White Collar adjustments.

Sample rates are shown below:

	Number of Deaths per 100					
Age	Males	Females				
25	0.03	0.02				
30	0.03	0.02				
35	0.04	0.03				
40	0.07	0.05				
45	0.10	0.08				
50	0.15	0.12				
55	0.25	0.19				
60	0.42	0.35				
65	0.83	0.65				
70	1.45	1.14				

# 4. Disability

Sample rates per 1,000 active members are shown below. Ordinary disability rates are not applied to members eligible for retirement.

	Number of Disabilities per 1,000					
Age	Ordinary, Males and Females	Accidental, Males and Females				
25	0.43	2.55				
30	0.55	3.30				
35	0.73	4.35				
40	1.10	6.60				
45	1.80	10.80				
50	3.03	18.15				
55	3.03	18.15				
60	3.03	18.15				
65	3.03	18.15				

#### 5 . Termination:

Termination rates (for causes other than death, disability, or retirement) are a function of the member's service. Termination rates are not applied to members eligible for retirement. Rates are shown below:

Service	Termination Rate	Service	Termination Rate
0	0.1000	10	0.0191
1	0.0528	11	0.0166
2	0.0481	12	0.0143
3	0.0436	13	0.0123
4	0.0394	14	0.0105
5	0.0354	15	0.0090
6	0.0316	16	0.0077
7	0.0281	17	0.0067
8	0.0249	18	0.0059
9	0.0219	20	0.0000

## 6. Retirement Age

Rates of retirement are based on an employee's length of service, as follows:

Police II Members			
Service	Retirement Election		
25	50.0%		
26	16.0%		
27	18.0%		
28	20.0%		
29	20.0%		
30+	35.0%		

7. Benefit and Compensation Limits

Benefit limits under Section 415 and compensation limits under Section 401(a)(17) of the Internal Revenue Code are assumed to have no impact on benefits earned under this plan.

8. Marriage / Dependents

95% of active employees are assumed to be married at retirement or death, with two children ages 11 and 13. Wives are assumed to be three years younger than their husbands. No remarriage is assumed.

9. Service Purchase

None assumed.

10. Administrative and Investment Expenses

None. The 7.50% investment return assumption represents the assumed return net of all investment and administrative expenses.

# **Outline of Principal Plan Provisions**

1. Effective Dates:

a. Original Plan February 1, 1971.

b. Most Recent Amendment July 1, 1991.

2. Eligibility: All permanent members of the police department appointed on or

after February 1, 1971.

3. Tier: Members who hire by June 30, 2012 are in <u>Tier I</u>, while

members who join later are in Tier II.

4. Final Average Salary(FAC): Tier I: Salary received in the highest year of creditable service.

Tier II: Average of the salaries received in the last three years

of creditable service.

For pension purposes, annual salary includes regular, holiday,

and longevity pay.

5. Retirement:

a. Eligibility Tier I: Members who have completed 20 years of service may

retire.

<u>Tier II:</u> Members attain age 50 or older and with at least 25

years of service may retire.

b. Benefit Formula Tier I: The annual benefit at retirement is equal to 50% of annual

salary at retirement, plus 2% of annual salary for each year of service between 20 and 25, plus 3% of annual salary for each

year of service between 25 and 30.

Tier II: 2% of FAC times years of service.

c. Maximum Benefit <u>Tier I</u>: 75% of FAC.

Tier II: 70% of FAC.

d. Commencement Date

Retirement benefits commence as of the first payroll period after

retirement.

e. Form of Payment The annual benefit calculated in accordance with the formula in

(b) above is payable semi-monthly for the remainder of the retired member's life, with 67.5% of the member's benefit

payable for the lifetime of his surviving spouse.

#### 6. Vested Termination:

a. Eligibility Upon termination of employment after 10 years of service a

member is eligible for a benefit deferred to retirement age.

b. Benefit Formula 2.5% of annual salary multiplied by full years of service at

termination.

c. Commencement Date Benefits commence as of normal retirement age.

d. Form of Payment Same as retirement.

#### 7. Disability Retirement:

a. Eligibility A member who is unable to perform active duty as a result of

disability which the Board of Public Safety finds to be permanently incapacitating is eligible to receive disability

retirement benefits.

b. Benefit Formula Service Related For Tier I members, the benefit would be equal

to 66-2/3% of highest annual salary, reduced for each dollar of earned income in excess of the salary the member would earn as an active employee, to a minimum of 50% of salary. For <u>Tier II</u> members, the benefit would initially be the same, but once the member reached 25 years of service, including service while disabled, the benefit would be converted to a regular retirement benefit. (The age 50 minimum for retirement would not apply

to this benefit.)

Non-Service Related 50% of highest annual salary.

c. Commencement Date Benefits commence as of the first payroll period after disability.

d. Form of Payment Same as retirement.

8. Non-vested Termination of Employment:

A member who leaves employment prior to completing 10 years

of service will receive a lump sum payment of his accumulated

contributions without interest.

# 9. Death Before Retirement -- Survivor Annuity Benefits

a. Eligibility

Death while actively employed.

#### b. Benefit Formula

(1) Surviving spouse

<u>Service Related</u>. The annual benefit is 50% of the deceased member's highest annual salary, payable to the surviving spouse until death or earlier remarriage.

<u>Non-Service Related</u>. 30% of the deceased member's highest annual salary, payable to the surviving spouse until death or earlier remarriage.

(2) Surviving children

10% of the deceased member's highest annual salary, payable to each surviving child until his 18th birthday (or for life if such child becomes permanently disabled prior to the member's death).

(3) Maximum family death benefit

Service Related. 75% of deceased's highest annual salary.

Non-Service Related. 50% of deceased's highest annual salary.

c. Commencement Date

Benefits commence as of the first payroll period after death.

d. Form of Payment

Surviving spouse's and children's benefits are payable semimonthly.

# 10. Death Before Retirement -- Lump Sum Refund of Contributions

A lump sum payment equal to the member's accumulated contributions without interest shall be paid to the estate of any active member who dies with no surviving spouse or children.

11. Retiree Cost-of-Living Increases

<u>Tier I:</u> All benefits in pay status are increased by 3% annually. <u>Tier II:</u> All benefits in pay status are increased by 75% of CPI, annual cap of 3%.

#### 12. Service Purchase

For <u>Tier I</u> member, an active employee eligible to retire who has served in the U.S. armed forces may "purchase" additional years of service up to his number of years of military service, but no more than four years. A member may also purchase up to four years of prior civilian employment time with the City of Warwick. Either purchase would require the employee to contribute to the fund, at retirement, an additional year's contribution (at the then current contribution percentage) for each year of service purchased. However, the right to buy municipal service would be eliminated for Tier II members.

#### 13. Employee Contributions

Members contribute a percentage of their covered earnings (regular, holiday, and longevity) equal to one third of the actuarially determined contribution rate.